INDEPENDENT AUDITOR'S REPORTS
BASIC FINANCIAL STATEMENTS AND
SUPPLEMENTARY INFORMATION
SCHEDULE OF FINDINGS

JUNE 30, 2008

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#### OFFICIALS JUNE 30, 2008

<u>Name</u>	<u>Title</u>	Term Expires
	(Before January 2008)	
Sam Eakins	Mayor	January 2010
David Thordason	Mayor Pro Tem	January 2010
Jeff Anderson Jerry Kincart Craig Scott Dee Johnson	Council Member Council Member Council Member Council Member	January 2010 January 2011 January 2012 January 2012
	(After January 2008)	
Sam Eakins	Mayor	January 2010
David Thordarson	Mayor Pro Tem	January 2010
Jeff Anderson Jerry Kincart Craig Scott Dee Johnson	Council Member Council Member Council Member Council Member	January 2010 January 2011 January 2012 January 2012
Carol Taylor	Clerk/Treasurer	Indefinite
Justin K. Swaim	Attorney	Indefinite

#### **INDEPENDENT AUDITOR'S REPORT**

To the Honorable Mayor and Members of the City Council

We have audited the accompanying financial statements of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of the City of Bloomfield, lowa, as of and for the year ended June 30, 2008, which collectively comprise the City's basic financial statements listed in the table of contents. These financial statements are the responsibility of the City of Bloomfield, lowa's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinions.

As described in Note 1, these financial statements were prepared on the basis of cash receipts and disbursements, which is a comprehensive basis of accounting other than U.S. generally accepted accounting principles.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective cash basis financial position of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of the City of Bloomfield, lowa as of June 30, 2008, and the respective changes in cash basis financial position for the year then ended in conformity with the basis of accounting described in Note 1.

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated January 28, 2009 on our consideration of the City of Bloomfield, lowa's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on internal control over financial reporting or compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> and should be considered in assessing the results of our audit.

Management's Discussion and Analysis and budgetary comparison information on pages 4 through 8 and 21 through 23 are not required parts of the basic financial statements, but are supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. We did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Bloomfield, lowa's basic financial statements. We previously audited, in accordance with the standards referred to in the second paragraph of this report, the financial statements for the three years ended June 30, 2007 (which are not presented herein) and expressed unqualified opinions on those financial statements which were prepared in conformity with an other comprehensive basis of accounting. Other supplementary information included in Schedules 1 through 4, is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in our audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

ANDERSON, LARKIN & CO. P.C.

Ottumwa, Iowa January 28, 2009

# CITY OF BLOOMFIELD, IOWA MANAGEMENT'S DISCUSSION AND ANALYSIS JUNE 30, 2008

The City of Bloomfield, lowa provides this Management's Discussion and Analysis of its financial statements. This narrative overview and analysis of the financial activities is for the fiscal year ended June 30, 2008. We encourage readers to consider this information in conjunction with the City's financial statements, which follow.

#### 2008 FINANCIAL HIGHLIGHTS

- Receipts (including transfers) from the City's governmental activities decreased 21%, or \$529,805 from fiscal 2007 to fiscal 2008.
- Disbursements of the City's governmental activities increased 4% or \$76,406, in fiscal 2008 from fiscal 2007. Public safety disbursements increased \$146,042 while public works expenditures decreased \$177,156, and capital projects expenditures increased \$89,779.
- The City's total cash basis net assets increased 31%, or \$994,660, from June 30, 2007 to June 30, 2008. Of this amount, the assets of the governmental activities decreased \$127,053 and the assets of the business type activities increased by \$1,121,713. This increase is due primarily to the water fund project.

#### **USING THIS ANNUAL REPORT**

The annual report consists of a series of financial statements and other information as follows:

Management's Discussion and Analysis introduces the basic financial statements and provides an analytical overview of the City's financial activities.

The Government-wide Financial Statement consists of a Statement of Activities and Net Assets – Cash Basis. This statement provides information about the activities of the City as a whole and presents an overall view of the City's finances.

The Fund Financial Statements tell how governmental services were financed in the short term as well as what remains for future spending Fund financial statements report the City's operations in more detail than the government-wide statement by providing information about the most significant funds.

Notes to Financial Statements provide additional information essential to a full understanding of the data provided in the basic financial statements.

Required Supplementary Information further explains and supports the financial statements with a comparison of the City's budget for the year.

Other Supplementary Information provides detailed information about the nonmajor governmental funds

#### **Basis of Accounting**

The City maintains its financial records on the basis of cash receipts and disbursements and the financial statements of the City are prepared on that basis. The cash basis of accounting does not give effect to accounts receivable, accounts payable and accrued items. Accordingly, the financial statements do not present financial position and results of operations of the funds in accordance with U.S. generally accepted accounting principles. Therefore, when reviewing the financial information and discussion within this annual report, the reader should keep in mind the limitations resulting from the use of the cash basis of accounting

#### REPORTING THE CITY'S FINANCIAL ACTIVITIES

#### Government-wide Financial Statement

One of the most important questions asked about the City's finances is, "Is the City as a whole better off or worse off as a result of the year's activities?" The Statement of Activities and Net Assets – Cash Basis reports information that helps answer this question.

The Statement of Activities and Net Assets – Cash Basis presents the City's net assets. Over time, increases or decreases in the City's net assets may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The Statement of Activities and Net Assets - Cash Basis is divided into two kinds of activities:

- Governmental Activities include public safety, public works, culture and recreation, community and economic development, general government, debt service and capital projects Property tax and state and federal grants finance most of these activities.
- Business Type Activities include the water, sewer, electric and gas funds. These activities are financed primarily by user charges.

#### Fund Financial Statements

The City has two kinds of funds:

1) Governmental funds account for most of the City's basic services. These focus on how money flows into and out of those funds, and the balances at year-end that are available for spending. The governmental funds include: 1) the General Fund, 2) the Special Revenue Funds, such as Road Use Tax and Urban Renewal Tax Increment, 3) the Capital Projects Fund and 4) the Permanent Fund. The governmental fund financial statements provide a detailed, short-term view of the City's general government operations and the basic services it provides. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the City's programs.

The required financial statement for governmental funds is a statement of cash receipts, disbursements and changes in cash balances.

2) Proprietary funds account for the City's Enterprise Funds. Enterprise Funds are used to report business type activities. The City maintains four Enterprise Funds to provide separate information for the water, sewer, electric and gas funds, all four are considered to be major funds of the City.

The required financial statement for proprietary funds is a statement of cash receipts, disbursements and changes in cash balances.

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

Net assets may serve over time as a useful indicator of financial position. The City's cash balance for governmental activities decreased from a year ago, decreasing from \$1,172,191 to \$1,045,138. The analysis that follows focuses on the changes in cash balances for governmental activities.

#### **Changes in Cash Basis Net Assets of Governmental Activities**

	Year Ended June 30,					
		2008		2007		
Receipts and transfers:						
Program receipts:						
Charges for service	\$	250,983	\$	248,742		
Operating grants, contributions and restricted						
interest		704,311		232,483		
Capital grants, contributions and restricted						
interest		-		112,058		
General receipts:						
Property tax		878,235		844,258		
Local option sales tax		222,356		214,790		
Other general receipts		242,024		297,958		
Transfers, net		(248,359)		<u>629,066</u>		
Total receipts and transfers		<u>2,049,550</u>		<u>2,579,355</u>		
Disbursements:						
Public safety		712,514		566,472		
Public works		747,352		924,508		
Culture and recreation		290,368		262,538		
Community and economic development		202,406		206,898		
General government		106,464		112,061		
Capital projects		117,499		27,720		
Total disbursements		2,176,603		2,100,197		
Net change in cash basis net assets		(127,053)		479,158		
Net Glange III Gasii basis Het assets		(121,000)		4/3,/30		
Cash basis net assets beginning of year		<u>1,172,191</u>		693,033		
Cash basis net assets end of year	\$	<u>1,045,138</u>	\$	<u>1,172,191</u>		

The City's total receipts and transfers for governmental activities decreased by 21% or \$529,805. The total cost (disbursements) of all programs and services increased by \$76,406, or 4%. Excluding transfers, receipts increased \$347,620 or 18% from the prior year. The increase in receipts was primarily the result of proceeds from grants received by the City during the current year.

The cost of all governmental activities this year was \$2,176,603 compared to \$2,100,197 last year

#### Changes in Cash Basis Net Assets of Business Type Activities

	Year Ended June 30,					
Panainta:		<u>2008</u>		<u>2007</u>		
Receipts:						
Program receipts:	•	CCE 004	φ	GEA 740		
Water	\$	665,894	\$	654,748		
Sewer		310,024		314,921		
Electric		2,272,349		2,108,605		
Gas		1,815,091		1,625,215		
Capital grants, contributions and restricted interest		141,250		339,071		
General receipts:						
Unrestricted interest on investments		89,882		95,263		
Other general receipts		<u>58,331</u>		<u> 125,859</u>		
Total receipts		<u>5,352,821</u>		<u>5,263,682</u>		
Disbursements and transfers:						
Water		699,605		1,555,043		
Sewer		300,119		281,661		
Electric		1,951,681		1,803,647		
Gas		1,528,062		1,129,364		
Transfers		(248,359)		629,066		
Total disbursements and transfers		4,231,108		5,398,781		
Net change in cash basis net assets		1,121,713		(135,099)		
Cash basis net assets beginning of year		<u>2,027,980</u>		<u>2,163,079</u>		
Cash basis net assets end of year	\$	<u>3,149,693</u>	\$	<u>2,027,980</u>		

Total business type activities receipts for the fiscal year were \$5,352,821 compared to \$5,263,682 last year

#### INDIVIDUAL MAJOR GOVERNMENTAL FUND ANALYSIS

As the City of Bloomfield, lowa completed the year, its governmental funds reported a combined fund balance of \$1,045,138, a decrease of \$127,053 from last year's total of \$1,172,191. The following are the major reasons for the changes in fund balances of the major funds from the prior year

- The General Fund cash balance decreased \$145,565 from the prior year to \$562,770
- The Road Use Tax cash balance decreased \$127,859 from the prior year to \$(19,347).
- In total the nonmajor governmental funds cash balance increased \$146,371.

#### INDIVIDUAL MAJOR BUSINESS TYPE FUND ANALYSIS

- The Water Fund cash balance increased by \$134,197 to \$343,642, primarily due to receipts related to the water plant project.
- The Sewer Fund cash balance increased by \$43,326 to \$378,335
- The Electric Fund cash balance increased by \$624,555 to \$1,451,486 due in part to \$294,859 in transfers from the Local Option Sales Tax and Other Tax Increment Financing Funds
- The Gas Fund cash balance increased by \$319,635 to \$976,230 due to use in 2008 of prior year gas inventory.

#### **BUDGETARY HIGHLIGHTS**

During the year ended June 30, 2008, the City amended its budget twice resulting in an increase in budgeted expenditures of \$455,408

#### **DEBT ADMINISTRATION**

At June 30, 2008, the City had \$535,000 in bonds and other long-term debt, compared to \$655,000 last year, as shown below.

#### **Outstanding Debt at Year End**

Year ended June 30, 2008 2007

Revenue notes \$ 535,000 \$ 655,000

The Constitution of the State of Iowa limits the amount of general obligation debt cities can issue to 5% of the assessed value of all taxable property within the City's corporate limits. At June 30, 2008, the City had no general obligation debt outstanding and its constitutional debt limit was approximately \$2.3 million

#### **ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES**

The City of Bloomfield lowa's elected and appointed officials and citizens considered many factors when setting the fiscal year 2009 budget, tax rates, and fees charged for various City activities.

Inflation in the State continues to be somewhat lower than the national Consumer Price Index increase. The State's CPI increase was 3.3% for fiscal year 2008 compared with the national rate of 3.7%. Inflation has been modest here due in part to the slowing of the residential housing market and increases in energy prices in 2008.

These indicators were taken into account when adopting the budget for fiscal year 2009 There were no major changes to the fiscal year 2009 budget. The large projects from the fiscal year 2008 budget are expected to be completed during fiscal year 2009.

#### CONTACTING THE CITY'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers, and creditors with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Carol Taylor, City Clerk, 111 West Franklin, Bloomfield, Iowa, 52537.



## STATEMENT OF ACTIVITIES AND NET ASSETS - CASH BASIS AS OF AND FOR THE YEAR ENDED JUNE 30, 2008

			Program Receipts					
		•		Capital Grants,				
					Contributions		Contributions	
Functions/Programs			Charges		and Restricted		and Restricted	
	<u>Disbursements</u>		for Service		<u>Interest</u>		<u>Interest</u>	
Governmental activities:								
Public safety	\$ 712,514	\$	23,392	\$	73,296	\$	-	
Public works	747,352		159,145		605,172 🗡		-	
Culture and recreation	290,368		68,446		14,000		-	
Community and economic development	202,406		-		11,843		-	
General government	106,464		-		-		-	
Capital projects	117,499		_		_			
Total governmental activities	2,176,603		250,983		704,311			
Business type activities:								
Water	699,605		665,894		-		141,250	
Sewer	300,119		310,024		-		-	
Electric	1,951,681		2,272,349		-		-	
Gas	1,528,062		1,815,091				<u>-</u> _	
Total business type activities	4,479,467		5,063,358				141,250	
Total	\$ 6,656,070	\$	5,314,341	\$	704,311	\$	141,250	

#### General receipts:

Property tax levied for:
General purposes
Tax increment financing
Local option sales tax
Unrestricted interest on investments
Miscellaneous
Transfers

Total general receipts and transfers

Change in cash basis net assets

Cash basis net assets beginning of year

Cash basis net assets end of year

#### Cash Basis Net Assets

Restricted:
Other purposes
Unrestricted

Total cash basis net assets

Net (Disbursements) Receipts and Changes in Cash Basis Net Assets

Governmental	Business Type Activities	Total
<u>Activities</u>	Activities	<u>Total</u>
\$ (615,826) 16,965 (207,922) (190,563) (106,464) (117,499) (1,221,309)	\$ - - - - -	\$ (615,826) 16,965 (207,922) (190,563) (106,464) (117,499) (1,221,309)
	107,539 9,905 320,668 287,029 725,141	107,539 9,905 320,668 287,029 725,141 (496,168)
648,956 229,279 222,356 86,602 155,422 (248,359) 1,094,256	89,882 58,331 248,359 396,572	648,956 229,279 222,356 176,484 213,753
(127,053)	1,121,713	994,660
1,172,191	2,027,980	3,200,171
\$ 1,045,138	\$ 3,149,693	\$ 4,194,831
\$ 37,823 1,007,315	\$ 419,991 2,729,702	\$ 457,814 3,737,017
\$ 1,045,138	\$ 3,149,693	\$ 4,194,831

# STATEMENT OF CASH RECEIPTS, DISBURSEMENTS AND CHANGES IN CASH BALANCES GOVERNMENTAL FUNDS AS OF AND FOR THE YEAR ENDED JUNE 30, 2008

RECEIPTS:	<u>General</u>	_	Special Revenue Road Use Tax		Other Non-Major Governmental <u>Funds</u>		<u>Total</u>
Property tax	\$ 378,929	\$	-	\$	270,027	\$	648,956
Tax increment financing	-		-		229,279		229,279
Other City tax	38,088		-		184,268		222,356
Licenses and permits	6,383		-		- 50 407		6,383 86,602
Use of money and property	34,165		222 025		52,437 11,843		704,311
Intergovernmental	469,633 250,983		222,835		11,043		250,983
Charges for service	250,965 81,684		28,457		38,898		149,039
Miscellaneous							2,297,909
Total receipts	1,259,865		251,292		786,752		2,297,909
DISBURSEMENTS: Operating:							
Public safety	564,607		_		147,907		712,514
Public works	360,543		334,151		52,658		747,352
Culture and recreation	258,619		-		31,749		290,368
Community and economic development	151,469		_		50,937		202,406
General government	91,192		-		15,272		106,464
Capital projects					117,499		117,499
Total disbursements	1,426,430		334,151		416,022		2,176,603
Excess (deficiency) of receipts over (under) disbursements	(166,565)		(82,859)		370,730		121,306
(under) dispuisements	(100,300)		(02,000)		0,0,100		121,000
Other financing sources (uses): Transfers in	36,000		-		106,500		142,500
Transfers out	(15,000)		(45,000)		(330,859)		(390,859)
Total other financing sources (uses)	21,000		(45,000)		(224,359)		(248,359)
Net change in cash balances	(145,565)		(127,859)		146,371		(127,053)
CASH BALANCES - Beginning of year	708,335		108,512		355,344		<u>1,172,191</u>
CASH BALANCES - End of year	\$ 562,770	\$	(19,347)	\$	501,715	\$	1,045,138
Cash Basis Fund Balances							
Reserved:							
Library building	\$ -	\$	-	\$	37,823	\$	37,823
Unreserved:							
General fund	562,770		<u>-</u>				562,770
Special revenue funds	-		(19,347)		326,345		306,998
Capital projects funds	-		-		26,087		26,087
Permanent funds	 			_	111,460	_	111,460
Total cash basis fund balances	\$ 562,770	\$	(19,347)	\$	501,715	\$	<u>1,045,138</u>

## STATEMENT OF CASH RECEIPTS, DISBURSEMENTS AND CHANGES IN CASH BALANCES PROPRIETARY FUNDS AS OF AND FOR THE YEAR ENDED JUNE 30, 2008

		Enterprise Funds								
		<u>Water</u>		Sewer		Electric		<u>Gas</u>		<u>Total</u>
Operating receipts:	_		_		_	0.070.040	•	4 045 004	•	5 000 050
Charges for service	\$ _	665,894	\$	310,024	\$	2,272,349	\$	1,815,091	\$ _	5,063,358
Operating disbursements:										
Business type activities		546,467		300,119		1,951,681		1,528,062	-	4,326,329
Excess of operating receipts										
over operating disbursements		119,427		9,905		320,668		287,029	-	737,029
Non-operating receipts (disbursements):										
Intergovernmental		141,250		-		-		-		141,250
Interest on investments		10,033		23,401		29,348		27,100		89,882
Miscellaneous		16,625		10,020		26,180		5,506		58,331
Debt service		(153,138)								(153,138)
Total non-operating receipts										
(disbursements)		14,770		33,421		55,528		32,606		<u>136,325</u>
Excess of receipts over										
disbursements		134,197		43,326		376,196		319,635		873,354
Other financing sources (uses):										200 050
Transfers in		-		-		339,859		-		339,859
Transfers out		_				(91,500)				(91,500)
Total other financing sources (uses)						248,359				248,359
Net change in cash balances		134,197		43,326		624,555		319,635		1,121,713
CASH BALANCES - Beginning of year		209,445		335,009		826,931		656,595		2,027,980
CASH BALANCES - End of year	\$	343,642	\$	378,335	\$	1,451,486	\$	976,230	\$	3,149,693
Cash Basis Fund Balances										
Reserved for: Reserve	\$	169,238	\$	_	\$		\$	_	\$	169,238
Improvements	Φ	250,753	φ	_	φ		. Ψ	-	Ψ	250,753
Unreserved		(76,349)		378,335		1,451,486		976,230		2,729,702
Omeserved				0.0,000						
Total cash basis fund balances	\$	343,642	\$	378,335	\$	1,451,486	\$	976,230	\$	3,149,693

# STATEMENT OF CHANGES IN CASH BALANCES FIDUCIARY FUNDS AS OF AND FOR THE YEAR ENDED JUNE 30, 2008

	Private Purpose Expendable Trusts									
		nue of lags	R	Drug wareness esistance Education		Library <u>//</u>	<u>C</u>	South emetery		<u>Total</u>
Additions:										
Use of money and property:	•		•	07	•	0.057	œ	510	φ	2.504
Interest on investments	\$	-	\$	27	\$	2,057	\$	510	\$	2,594
Miscellaneous:				1 005		0.444				11,399
Donations			-	1,985	-	9,414	-	<u>-</u>		
Total additions			-	2,012	-	11,471	-	510		13,993
<u>Deductions</u> : Culture and recreation:										
Commodities		<del>-</del>	-	1,916	-	6,989	-			<u>8,905</u>
Net change in cash balances		•		96		4,482		510		5,088
<u>CASH BALANCES</u> - Beginning of year		47	-	(491)		52,826	-	10,708		63,090
CASH BALANCES - End of year	\$	47	\$	(395)	\$	57,308	\$	11,218	\$	68,178
Cash Basis Fund Balances Reserved for special purpose	\$ <u></u>	<u>47</u>	\$ ,	(395)	\$	57,308	\$ ,	11,218	\$	68,178

#### **NOTES TO FINANCIAL STATEMENTS**

#### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The City of Bloomfield, lowa is a political subdivision of the State of Iowa located in Davis County. It was first incorporated in 1855 and operates under the Home Rule provisions of the Constitution of Iowa. The City operates under the Mayor-Council form of government with the Mayor and Council Members elected on a non-partisan basis. The City provides numerous services to citizens, including public safety, public works, health and social services, culture and recreation, community and economic development, and general government services. The City also provides water, sewer, electric and gas utilities for its citizens.

#### A. Reporting Entity

For financial reporting purposes, the City of Bloomfield, lowa has included all funds, organizations, agencies, boards, commissions and authorities. The City has also considered all potential component units for which it is financially accountable and other organizations for which the nature and significance of their relationship with the City are such that exclusion would cause the City's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body and (1) the ability of the City to impose its will on that organization or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on the City.

These financial statements present the City of Bloomfield, lowa (the primary government) and its component unit. The component unit discussed below is included in the City's reporting entity because of the significance of its operational or financial relationship with the City

#### **Blended Component Unit**

The Friends of the Bloomfield Library was established as a non-profit corporation in accordance with Chapter 504A of the Code of lowa. The Friends of the Bloomfield Library is legally separate from the City but is so intertwined with the City that it is, in substance, the same as the City. It is reported as part of the City and blended into the Special Revenue Funds. Although the Friends of the Bloomfield Library is legally separate from the City, its purpose is to benefit the City of Bloomfield, lowa (the primary government) by soliciting contributions and managing those funds.

#### Joint Ventures

The City participates in the Mutchler Community Center Commission. The Commission was developed under a 28E agreement with Davis County for the construction, operation and maintenance of a community center.

#### Jointly Governed Organizations

The City participates in several jointly governed organizations that provide goods or services to the citizenry of the City but do not meet the criteria of a joint venture since there is no ongoing financial interest or responsibility by the participating governments. City officials are members of the following boards and commissions: Davis County Assessor's Conference Board, Davis County E-911 Joint Service Board and Davis County Emergency Management Commission. The City also participates in the Davis County Regional Service Agency, a jointly governed organization established pursuant to Chapter 28E of the Code of lowa.

#### B. <u>Basis of Presentation</u>

Government-wide Financial Statement – The Statement of Activities and Net Assets – Cash Basis reports information on all of the nonfiduciary activities of the City. For the most part, the effect of interfund activity has been removed from this statement. Governmental activities, which are supported by tax and intergovernmental revenues, are reported separately from business type activities, which rely to a significant extent on fees and charges for service.

#### NOTES TO FINANCIAL STATEMENTS

#### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### B Basis of Presentation (Continued)

The Statement of Activities and Net Assets – Cash Basis presents the City's nonfiduciary net assets. Net assets are reported in two categories:

Restricted net assets result when constraints placed on net asset use are either externally imposed or imposed by law through constitutional provisions or enabling legislation.

Unrestricted net assets consist of net assets that do not meet the definition of the preceding category. Unrestricted net assets often have constraints on resources imposed by management, which can be removed or modified.

The Statement of Activities and Net Assets – Cash Basis demonstrates the degree to which the direct disbursements of a given function are offset by program receipts. Direct disbursements are those clearly identifiable with a specific function. Program receipts include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function and 2) grants, contributions and interest on investments restricted to meeting the operational or capital requirements of a particular function. Property tax and other items not properly included among program receipts are reported instead as general receipts.

<u>Fund Financial Statements</u> - Separate financial statements are provided for governmental funds, proprietary funds and fiduciary funds. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as nonmajor governmental funds.

The City reports the following major governmental funds:

The General Fund is the general operating fund of the City All general tax receipts and other receipts not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating disbursements, the fixed charges and the capital improvement costs that are not paid from other funds

Special Revenue – The Road Use Tax Fund is used to account for property taxes assessed for road construction and maintenance.

The City reports the following major proprietary funds:

The Water Fund accounts for the operation and maintenance of the City's water system.

The Sewer Fund accounts for the operation and maintenance of the City's waste water treatment and sanitary sewer system.

The Electric Fund accounts for the operation and maintenance of the City's electric distribution system

The Gas Fund accounts for the operation and maintenance of the City's gas distribution system.

#### NOTES TO FINANCIAL STATEMENTS

#### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### Measurement Focus and Basis of Accounting

The City of Bloomfield, lowa maintains its financial records on the basis of cash receipts and disbursements and the financial statements of the City are prepared on that basis. The cash basis of accounting does not give effect to accounts receivable, accounts payable and accrued items. Accordingly, the financial statements do not present financial position and results of operations of the funds in accordance with U.S. generally accepted accounting principles.

Under the terms of grant agreements, the City funds certain programs by a combination of specific cost-reimbursement grants, categorical block grants and general receipts. Thus, when program disbursements are paid, there are both restricted and unrestricted cash basis net assets available to finance the program. It is the City's policy to first apply cost-reimbursement grant resources to such programs, followed by categorical block grants and then by general receipts...

The proprietary funds of the City applies all applicable GASB pronouncements, as well as the following pronouncements issued on or before November 30, 1989, unless these pronouncements conflict with or contradict GASB pronouncements: Financial Accounting Standards Board Statements and Interpretations, Accounting Principles Board Opinions and Accounting Research Bulletins of the Committee on Accounting Procedure

Proprietary funds distinguish operating receipts and disbursements from non-operating items. Operating receipts and disbursements generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. All receipts and disbursements not meeting this definition are reported as non-operating receipts and disbursements.

#### D. Budgets and Budgetary Accounting

The budgetary comparison and related disclosures are reported as Required Supplementary Information. During the year ended June 30, 2008, disbursements exceeded the amounts budgeted in the business type activities function.

#### NOTE 2: CASH AND POOLED INVESTMENTS

The City's deposits in banks at June 30, 2008 were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to insure there will be no loss of public funds.

The City is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the City Council; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district

Interest rate risk — The City's investment policy limits the investment of operating funds (funds expected to be expended in the current budget year or within 15 months of receipt) in instruments that mature within 397 days. Funds not identified as operating funds may be invested in investments with maturities longer than 397 days, but the maturities shall be consistent with the needs and use of the City.

#### NOTES TO FINANCIAL STATEMENTS

#### **NOTE 3: NOTES PAYABLE**

Annual debt service requirements to maturity for revenue notes are as follows:

Year	F	Revenue Notes						
Ending <u>June 30,</u>	Princip	<u>pal</u>	<u>In</u>	<u>terest</u>				
2009	\$ 125	,000	\$	26,977				
2010	130	,000		20,853				
2011	135	,000		14,352				
2012	<u>145</u>	000	-	7,467				
Total	\$ <u>535</u>	.000	\$	<u>69,649</u>				

The resolutions providing for the issuance of the revenue notes include the following provisions.

- a. The notes will only be redeemed from the future earnings of the enterprise activity and the note holders hold a lien on the future earnings of the funds
- b Sufficient monthly transfers shall be made to a water revenue note sinking account within the Enterprise Funds for the purpose of making the note principal and interest payments when due.
- c. An amount equal to 25% of the monthly transfer to the sinking account shall be made to a water reserve account until a specified amount is accumulated and maintained. The water reserve account is required to accumulate the lesser of ten percent of the stated principal amount of the notes, the maximum annual principal and interest coming due on the notes, or 125% of the average annual principal and interest coming due on the notes. At June 30, 2008 the allowable reserve fund amount is computed to be \$126,500.
- d. Additional monthly transfers of \$4,000 to a water improvements account shall be made until a minimum balance of \$400,000 is accumulated. This account is restricted for the purpose of paying for any deficiencies in the revenue note sinking account, then for capital improvements, renewals and replacements and extraordinary repairs

The City has established the sinking, reserve and improvements accounts required by the note resolution and has complied with the related provisions

#### NOTE 4: PENSION AND RETIREMENT BENEFITS

The City contributes to the lowa Public Employees Retirement System (IPERS), which is a cost-sharing multiple-employer defined benefit pension plan administered by the State of lowa. IPERS provides retirement and death benefits which are established by state statute to plan members and beneficiaries. IPERS issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained by writing to IPERS, P.O. Box 9117, Des Moines, Iowa 50306-9117.

Most regular plan members are required to contribute 3.90% of their annual covered salary and the City is required to contribute 6.05% of covered salary. Certain employees in special risk occupations and the City contribute an actuarially determined contribution rate. Contribution requirements are established by state statute. The City's contributions to IPERS for the years ended June 30, 2008, 2007 and 2006 were \$66,175, \$59,866 and \$59,023, respectively, equal to the required contributions for each year.

#### NOTES TO FINANCIAL STATEMENTS

#### NOTE 5: COMPENSATED ABSENCES

City employees accumulate a limited amount of earned but unused vacation, compensatory time and sick leave hours for subsequent use or for payment upon termination, retirement or death. These accumulations are not recognized as disbursements by the City until used or paid. The City's approximate liability for earned vacation, compensatory time and sick leave payments payable to employees at June 30, 2008, primarily relating to the General Fund, is as follows:

Type of Benefit	E	<u>Amount</u>
Vacation Compensatory time Sick leave	\$	37,315 20,437 80,638
Total	\$	<u>138,390</u>

Sick leave is payable when used or, after an employment period of at least ten (10) years, upon termination, retirement or death.

This liability has been computed based on rates of pay in effect at June 30, 2008

#### NOTE 6: INDUSTRIAL DEVELOPMENT LOAN AND REBATE AGREEMENT

On May 11, 1992, the City entered into a loan agreement, under the provisions of Chapter 403 of the Code of lowa, with Chevron Chemical Company totaling \$425,000 to provide funds for the purpose of defraying a portion of the costs of carrying out an urban renewal development project of the City. The loan principal plus interest thereon at the rate of 8.50% per annum were payable solely from tax increment financing property tax collections.

On June 19, 2000, the City and Chevron Chemical Company amended the original agreement whereby the City is no longer required to repay the \$425,000. The City agreed to rebate incremental taxes paid by the developer in exchange for infrastructure improvements constructed by the developer as set forth in the amendment, with the condition that the company maintains a specified level of full-time equivalent positions for the term of the agreement. The incremental taxes that otherwise would have been received by the City under Chapter 403.19 of the Code of lowa from the developer are to be rebated for a period of nine years beginning May 1, 2001. During the current year, the City rebated taxes totaling \$39,598 to Chevron Chemical Company.

#### NOTES TO FINANCIAL STATEMENTS

#### NOTE 7: INTERFUND TRANSFERS

The detail of interfund transfers for the year ended June 30, 2008 is as follows:

<u>Transfer to</u>	<u>Transfer from</u>	<u>A</u>	<u>mount</u>
General	Special Revenue: Other Tax Increment Financing	\$	36,000
Capital Project: Farm to Market Spec Building	Enterprise; Electric Electric		90,500 1,000
Capital Project: Spec Building Lake Project	General General		5,000 10,000
Enterprise: Electric	General Special Revenue: Local Option Sales Tax Road Use Tax Other Tax Increment Financing		160,000 45,000 <u>134,859</u>
		\$	<u>482,359</u>

Transfers generally move resources form the fund statutorily required to collect the resources to the fund statutorily required to disburse the resources

#### **NOTE 8: RISK MANAGEMENT**

The City is exposed to various risks of loss related to torts; theft, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. These risks are covered by the purchase of commercial insurance. The City assumes liability for any deductibles and claims in excess of coverage limitations. Settled claims from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

#### NOTE 9: DEFICIT BALANCES

The Capital Projects Fund, ABCM Corporation Economic Development had a deficit balance of \$1,007 at June 30, 2008. The deficit is the result of an economic development loan made to ABCM Corporation for construction of an assisted and independent living facility. This deficit will be eliminated through annual installments paid to the City by ABCM Corporation. In addition, the Road Use Tax Fund had a deficit balance of \$19,347. This deficit will be eliminated with future program receipts

#### NOTE 10: ECONOMIC DEVELOPMENT LOANS

On April 1, 2001, the City of Bloomfield, lowa loaned \$300,000 to a local business to construct and equip an assisted and independent living facility to be located in the City. The loan bears interest at 7% and is to be repaid to the City in annual installments of \$42,713 including interest, from April 1, 2001 through April 1, 2011. The loan has a balance of \$112,093 at June 30, 2008.

#### NOTES TO FINANCIAL STATEMENTS

#### NOTE 11: HEALTH INSURANCE

The City has a group insurance policy which provides comprehensive medical coverage for eligible employees and, if elected, their spouses and dependents. The City's group insurance is a partial self-funded health plan. Under the partial self-funded plan, the City will reimburse an eligible employee for the deductible as well as out-of-pocket expenses. The amount of the deductibles and out-of-pocket expenses for employees are as follows:

	Dedu	ıctible				
	<u>Single</u>	<u>Family</u>				
Employee	\$ 500	\$ 1,000				
	Out-of-Pocket					
	<u>Single</u>	<u>Family</u>				
Employee	\$ 1,500	\$ 3,000				

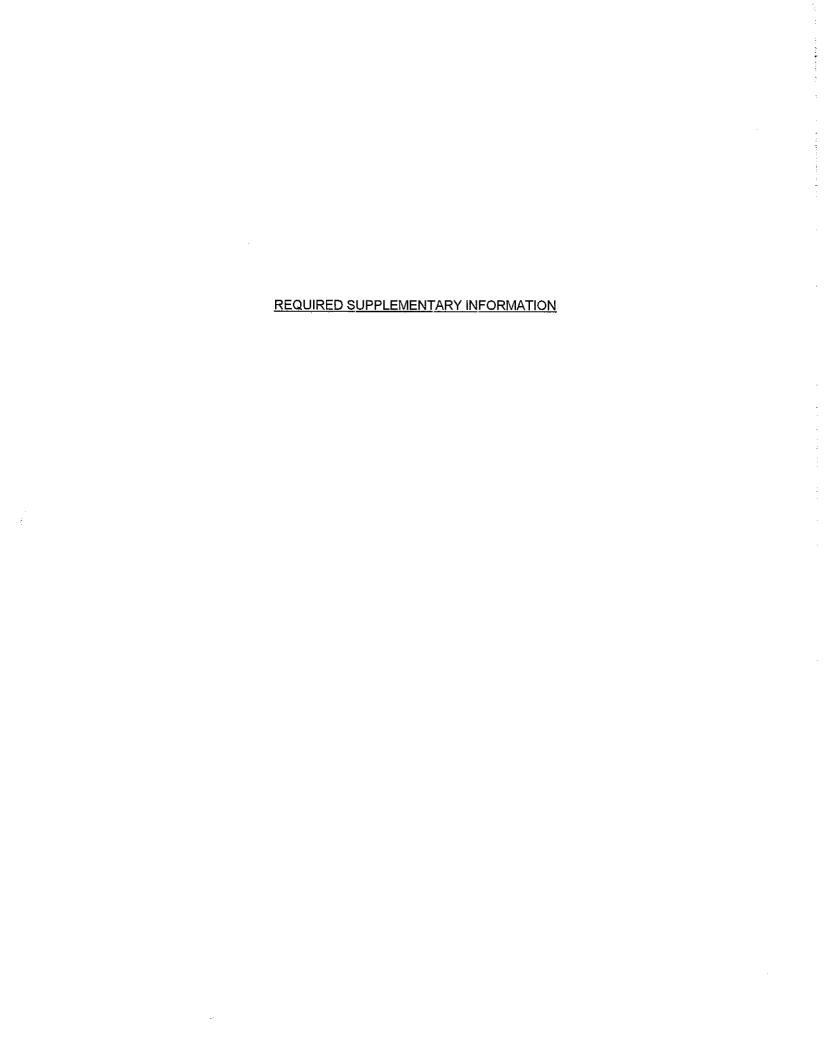
The policy period is from January 1 to December 31 For the policy period the City has a maximum liability commitment of \$28,500. As of June 30, 2008 there is a remaining maximum liability commitment of \$43,765.

#### NOTE 12: CONSTRUCTION COMMITMENTS

During the year ended June 30, 2008, the City approved various construction contracts. Payments on the contracts will be made as the work on the projects is completed

#### NOTE 13: COMMITMENTS AND CONTINGENCIES

Prior to July 1, 2007, the City of Bloomfield received on behalf of Davis County Daycare a CDBG grant for \$600,000 to be used for the construction of the daycare facility. In addition, the City also received two USDA loans on behalf of the daycare These were also used for construction costs. If the daycare were to default on these loans prior to June 30, 2010, the City would be required to return the \$600,000 CDBG grant. During the fiscal year ended June 30, 2008, the daycare experienced financial difficulties, and the City agreed to provide financial support to the daycare. During the year ended June 30, 2008, the City paid Davis County Daycare \$59,962 and has agreed to pay an additional \$41,350 per year for the years ending June 30, 2009 and 2010.



# BUDGETARY COMPARISON SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN BALANCES BUDGET AND ACTUAL (CASH BASIS) - ALL GOVERNMENTAL FUNDS AND PROPRIETARY FUNDS REQUIRED SUPPLEMENTARY INFORMATION YEAR ENDED JUNE 30, 2008

	Governmental Funds <u>Actual</u>		Proprietary Funds <u>Actual</u>	Less Funds not Required to be Budgeted
RECEIPTS:				
Property tax	\$ 648,956	\$	_	\$ -
Tax increment financing	229,279	•	_	-
Other City tax	222,356		_	_
License and permits	6,383		-	_
Use of money and property	86,602		89,882	5,419
Intergovernmental	704,311		141,250	•
Charges for service	250,983		5,063,358	-
Miscellaneous	149,039		<u>58,331</u>	<u>13,829</u>
Total receipts	2,297,909		5,352,821	19,248
DISBURSEMENTS:				
Public safety	712,514		_	_
Public works	747,352		_	_
Culture and recreation	290,368		_	1,822
Community and economic development	202,406		_	-,
General government	106,464		_	_
Capital projects	117,499		_	-
Business type activities	-		4,479,467	_
Total disbursements	2,176,603		4,479,467	1,822
Excess (deficiency) of receipts				
over (under) disbursements	121,306		873,354	17,426
Other financing sources (uses), net	(248,359)		248,359	<del>-</del>
Excess (deficiency) of receipts and other financing sources over (under) disbursements and				
other financing uses	(127,053)		1,121,713	17,426
BALANCES - Beginning of year	1,172,191		2,027,980	77,431
BALANCES - End of year	\$ 1,045,138	\$	3,149,693	\$94,857

		lgete ounts		Final to Total
<u>Total</u>	<u>Original</u>		<u>Final</u>	<u>Variance</u>
\$ 648,956 229,279 222,356 6,383 171,065 845,561 5,314,341 193,541 7,631,482	\$ 677,608 220,141 175,216 25,550 62,625 362,200 4,448,850 40,600 6,012,790	\$	677,608 220,141 175,216 25,550 92,625 860,585 4,898,850 40,600 6,991,175	\$ (28,652) 9,138 47,140 (19,167) 78,440 (15,024) 415,491 152,941 640,307
712,514 747,352 288,546 202,406 106,464 117,499 4,479,467 6,654,248	608,472 694,209 349,056 192,712 113,163 100,000 4,141,228 6,198,840		718,857 764,209 303,056 246,712 113,163 167,000 4,349,228 6,662,225	6,343 16,857 14,510 44,306 6,699 49,501 (130,239) 7,977
977,234	(186,050)		328,950	648,284
977,234	(186,050)		328,950	648,284
3,122,740	2,030,271		2,030,271	1,092,469
\$ 4,099,974	\$ 1,844,221	\$	2,359,221	\$ 1,740,753

#### NOTES TO REQUIRED SUPPLEMENTARY INFORMATION - BUDGETARY REPORTING

#### JUNE 30, 2008

The budgetary comparison is presented as Required Supplementary Information in accordance with Governmental Accounting Standards Board Statement No. 41 for governments with significant budgetary perspective differences resulting from not being able to present budgetary comparisons for the General Fund and each major Special Revenue Fund

In accordance with the Code of Iowa, the City Council annually adopts a budget on the cash basis following required public notice and hearing for all funds except Internal Service Funds and Fiduciary Funds. The annual budget may be amended during the year utilizing similar statutorily prescribed procedures

Formal and legal budgetary control is based upon nine major classes of disbursements known as functions, not by fund. These nine functions are: public safety, public works, health and social services, culture and recreation, community and economic development, general government, debt service, capital projects and business type activities. Function disbursements required to be budgeted include disbursements for the General Fund, the Special Revenue Funds, the Debt Service Fund, the Capital Projects Funds, the Permanent Funds and Enterprise Funds. Although the budget document presents function disbursements by fund, the legal level of control is at the aggregated function level, not by fund. During the year, two budget amendments increased budgeted disbursements by \$455,408. The budget amendments are reflected in the final budgeted amounts.

During the year ended June 30, 2008, disbursements exceeded the amount budgeted in the business type activities function

## SCHEDULE OF CASH RECEIPTS, DISBURSEMENTS AND CHANGES IN CASH BALANCES NONMAJOR GOVERNMENTAL FUNDS

AS OF AND FOR THE YEAR ENDED JUNE 30, 2008

							Sp	ecial Revenu	е					
	-	Employee Benefits		Local Option Sales Tax		Chevron Tax ncrement Financing	<u> </u>	Other Tax Increment Financing		Friends of the Bloomfield Library		Local Housing Assistance <u>Program</u>		Hotel/ Motel Tax
RECEIPTS:														
	\$	270,027	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-
Tax increment financing		-				39,842		189,437		-		-		
Other City tax		-		179,985		-		-		- 440		-		4,283
Use of money and property		-		-		-		-		5,419		-		-
Intergovernmental Miscellaneous		-		•		-		<del>-</del>		- 13,829		5,948		_
		270.027		470.005		20.942		190 427						4 202
Total receipts		270,027		179,985		39,842		189,437		19,248		5,948		4,283
DISBURSEMENTS: Operating:														
Public safety		147,907		-		-		-		-		-		-
Public works		52,658		-		-		-		-		-		-
Culture and recreation Community and		29,927		-		-		-		1,822		-		-
economic development		11,339		-		39,598		-		-		-		-
General government		15,272		-		-		-		-		-		-
Capital projects										<del></del>		<del>-</del>		
Total disbursements		257,103				39,598				1,822				
Excess (deficiency) of receipts over														
(under) disbursements		12,924		179,985		244		189,437		17,426		5,948		4,283
Other financing sources (uses): Transfers in Transfers out		-		(160,000)		-		- (170,859)		-		-		-
														***************************************
Total other financing sources (uses)		_		(160,000)				<u>(170,859</u> )						
Net change in cash balances		12,924		19,985		244		18,578		17,426		5,948		4,283
CASH BALANCES - Beginning of year		119,136		69,381				15,297		77,431		3,535		
CASH BALANCES - End of year	\$	132,060	\$	89,366	\$	244	\$	33,875	\$	94,857	\$	9,483	\$	4,283
Cash Basis Fund Balances Reserved:														
Library building	\$	_	\$		\$		\$		\$	37,823	\$	-	\$	_
Unreserved:	Φ	-	φ	-	φ	-	φ	-	φ	31,023	Ψ	-	Ψ	•
Special revenue funds		132,060		89,366		244		33,875		57,034		9,483		4 283
Capital project funds		.02,000		-										
Permanent funds		_		-		_		_		-		-		
		<del></del>				<del></del>								
	\$	132,060	\$	89,366	\$	244	\$	33,875	\$	94,857	\$	9,483	\$	4,283

_					Capita	Pro	ojects			_	Perm	nan	ent	
	Spec Building	<u> </u>	<u> Mainstreet</u>		ABCM Corporation Economic Development	<u>I</u>	Park mprovements	Lake <u>Project</u>	Farm to <u>Market</u>		IOOF Cemetery Perpetual <u>Care</u>		Library <u>Bequest</u>	<u>Total</u>
\$	-	\$	11,843	\$	42,714 - 42,714	\$	15,000 15,000	\$ 	\$ - - - - - -	\$	4 258 - 3,455 - 7,713	\$	46 - 666 - 712	\$ 270,027 229 279 184,268 52,437 11,843 38,898 786,752
			-		- - -		- - -	- - -	- - -		-		- - -	147,907 52,658 31,749
	5,666 5,666		23,093 23,093		- - -		13,990 13,990	-	74,750 74,750		-		- - - -	50,937 15,272 117,499 416,022
	(5,666)		(11,250)		42,714		1,010		(74,750)		7,713		712	370,730
	6,000		-		- - -		<u> </u>	10 000	90,500		· 			106,500 (330,859) (224,359)
	334		(11,250)		42,714		1,010	10,000	15,750		7 713		712	146 371
	-		11,250		(43,721)		<u>·</u>				97,795		5,240	355,344
\$	334	\$	-	\$	(1,007)	\$	1,010	\$ 10,000	\$ 15,750	\$	105,508	\$	5,952	\$ 501,715
\$	-	\$	-	9	-	\$	-	\$ -	\$ -	\$	-	\$	-	\$ 37,823
	334		- - -		(1,007)		1 010	10,000	15,750		105,508		5,952	326,345 26,087 111,460
\$	334	\$	_	\$	(1,007)	\$	1,010	\$ 10,000	\$ 15,750	\$	105,508	9	5,952	\$ 501,715

#### SCHEDULE OF INDEBTEDNESS YEAR ENDED JUNE 30, 2008

<u>Obligation</u>	Date of <u>Issue</u>	Interest <u>Rates</u>	Amount Originally <u>Issued</u>
Revenue notes: Water revenue refunding capital loan notes	May 1, 2001	4 25 - 5 15%	\$ <u>1,265,000</u>

#### SCHEDULE 2

Balance Beginning of Year	Issued During <u>Year</u>	_	Redeemed/ Cancelled During <u>Year</u>	Balance End of Year	Interest <u>Paid</u>	Interest Due and <u>Unpaid</u>
\$ 655,000	\$ _	\$	120,000	\$ 535,000	\$ 32,738	\$ -

#### SCHEDULE 3

#### CITY OF BLOOMFIELD, IOWA

## NOTE MATURITIES JUNE 30, 2008

	Revenu	otes				
		/ater				
Year	Issued Ma	ay 1, 2001				
Ending	Interest					
<u>June 30</u> ,	Rates		<u>Amount</u>			
2009	4.90	\$	125,000			
2010	5.00		130,000			
2011	5.10		135,000			
2012	5 15		145,000			
Total		\$	535,000			

## SCHEDULE OF RECEIPTS BY SOURCE AND DISBURSEMENTS BY FUNCTION ALL GOVERNMENTAL FUNDS

#### FOR THE LAST SEVEN YEARS

	<u>2008</u>	<u>2007</u>	2006		<u>2005</u>	<u>2004</u>
RECEIPTS:						
Property tax	\$ 648,956	\$ 648,869	\$ 677,166	\$	700,028	\$ 687,854
Tax increment financing	229,279	195,389	48,809		72,923	128,446
Other City tax	222,356	214,790	207,427		202,659	120,634
Licenses and permits	6,383	34,314	37,308		5,715	4,677
Use of money and property	86,602	75,362	63,639		54,844	55,716
Intergovernmental	704,311	344,541	453,287		847,035	465,412
Charges for service	250,983	248,742	261,650		266,904	240,094
Miscellaneous	149,039	188,282	63,940		50,232	79,656
Total	\$ 2,297,909	\$ 1,950,289	\$ 1,813,226	\$	2,200,340	\$ 1,782,489
<u>DISBURSEMENTS</u>						
Operating:						
Public safety	\$ 712,514	\$ 566,472	\$ 571,870	\$	535,694	\$ 545,478
Public works	747,352	924,508	477,861		520,585	737,083
Culture and recreation	290,368	262,538	307,765		262 042	268,797
Community and economic						
development	202,406	206,898	95,360		471,511	176 650
General government	106,464	112,061	104,437		104,241	117,787
Debt service	-	-	-		-	258,414
Capital projects	117,499	27,720	2,356,824	,	819,655	
Total	\$ 2,176,603	\$ 2,100,197	\$ 3,914,117	\$	2,713,728	\$ 2,104,209

#### SCHEDULE 4

	2003	<u>2002</u>
\$	601,513 123,729 17,100 5,935 56,231 435,292 240,822	\$ 576,651 104,117 15,528 4,921 65,499 320,761 234,057
\$ .	193,619 1,674,241	\$ 110,869 1,432,403
\$	565,348 467,857 327,575	\$ 531,660 514,263 270,927
	394,594 115,138 55,846	111,106 124,218 58,712 182,799
\$	1,926,358	\$ 1,793,685

# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Honorable Mayor and Members of the City Council

We have audited the accompanying financial statements of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of the City of Bloomfield, lowa, as of and for the year ended June 30, 2008, which collectively comprise the City's basic financial statements listed in the table of contents and have issued our report thereon dated January 28, 2009. Our report expressed unqualified opinions on the financial statements which were prepared in conformity with an other comprehensive basis of accounting. We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States

#### Internal Control Over Financial Reporting

In planning and performing our audit, we considered the City of Bloomfield, lowa's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing our opinion on the effectiveness of the City of Bloomfield, lowa's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the City of Bloomfield, lowa's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and would not necessarily identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses. However, as discussed below, we identified certain deficiencies in internal control over financial reporting that we consider to be significant deficiencies and other deficiencies we consider to be material weaknesses

A control deficiency exists when the design or operation of the control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the City of Bloomfield, lowa's ability to initiate, authorize, record, process, or report financial data reliably in accordance with an other comprehensive basis of accounting such that there is more than a remote likelihood a misstatement of the City of Bloomfield, lowa's financial statements that is more than inconsequential will not be prevented or detected by the City of Bloomfield, lowa's internal control. We consider the deficiencies in internal control described in Part II of the accompanying Schedule of Findings to be significant deficiencies in internal control over financial reporting.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood a material misstatement of the financial statements will not be prevented or detected by the City of Bloomfield, lowa's internal control

Our consideration of the internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in the internal control that might be significant deficiencies and, accordingly, would not necessarily disclose all significant deficiencies that are also considered to be material weaknesses. However, of the significant deficiencies described above, we believe item II-A-08 is a material weakness.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City of Bloomfield, lowa's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, non-compliance with which could have a direct and material effect on the determination of financial statements amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters that are required to be reported under <u>Government Auditing Standards</u>. However, we noted certain immaterial instances of non-compliance or other matters that are described in Part III of the accompanying Schedule of Findings.

Comments involving statutory and other legal matters about the City's operations for the year ended June 30, 2008 are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of the City Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

The City of Bloomfield, Iowa's responses to findings identified in our audit are described in the accompanying Schedule of Findings. While we have expressed our conclusions on the City's responses, we did not audit the City of Bloomfield, Iowa's responses and, accordingly, we express no opinion on them

This report, a public record by law, is intended solely for the information and use of the officials, employees and citizens of the City of Bloomfield, lowa and other parties to whom the City of Bloomfield, lowa may report including federal awarding agencies and pass-through entities. This report is not intended to be and should not be used by anyone other than these specified parties.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of the City of Bloomfield, lowa during the course of our audit. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.

ANDERSON, LARKIN & CO. P.C.

Ottumwa, Iowa January 28, 2009

#### SCHEDULE OF FINDINGS YEAR ENDED JUNE 30, 2008

#### Part I: Summary of the Independent Auditor's Results

- a) Unqualified opinions were issued on the financial statements which were prepared on the basis of cash receipts and disbursements, which is a comprehensive basis of accounting other than U.S. generally accepted accounting principles.
- b) Significant deficiencies in internal control over financial reporting were disclosed by the audit of the financial statements, including a material weakness.
- c) The audit did not disclose any non-compliance which is material to the financial statements.

#### Part II: Findings Related to the Financial Statements

#### Significant Deficiencies:

II-A-08 <u>Segregation of Duties</u> – One important aspect of internal control is the segregation of duties among employees to prevent an individual employee from handling duties which are incompatible. Cash is received and recorded by the same person

<u>Recommendation</u> – We realize segregation of duties is difficult with a limited number of office employees. However, the City should review its control procedures to obtain the maximum internal control possible under the circumstances.

Response - We will consider this.

<u>Conclusion</u> – Response acknowledged. The City should segregate duties to the extent possible with existing personnel and utilize administrative personnel to provide additional control through review of financial transactions and reports.

#### Instances of Noncompliance:

No matters were noted.

#### Part III: Other Findings Related to Required Statutory Reporting

III-A-08 Certified Budget – Disbursements during the year ended June 30, 2008 exceeded the amounts budgeted in the business type activities function. Chapter 384 20 of the Code of lowa states in part that public monies may not be expended or encumbered except under annual or continuing appropriation.

<u>Recommendation</u> - The budget should have been amended in accordance with Chapter 384 18 of the Code of lowa before disbursements are allowed to exceed the budget.

Response - The budget will be amended in the future, if applicable

<u>Conclusion</u> – Response accepted

- III-B-08 Questionable Disbursements No disbursements were noted that may not meet the requirements of public purpose as defined in an Attorney General's opinion dated April 25, 1979.
- III-C-08 <u>Travel Expense</u> No disbursements of City money for travel expenses of spouses of City officials or employees were noted

### SCHEDULE OF FINDINGS YEAR ENDED JUNE 30, 2008

Part III: Other Findings Related to Required Statutory Reporting (Continued)

III-D-08 <u>Business Transactions</u> – Business transactions between the City and City officials or employees are detailed as follows:

Name, Title and Business Connection	Transaction Description	<u>Amount</u>
David Thordarson, Council Member Karr Street Automotive, Owner	Maintenance of City Vehicles	\$ 360
Craig Scott, Council Member	Maintenance at Bloomfield Fire Department	\$1,200

In accordance with Chapter 362.5(10) of the Code of Iowa, the transactions with Karr Street Automotive and Craig Scott do not appear to represent conflicts of interest since the total paid was not over \$1,500.

- III-E-08 Bond Coverage Surety bond coverage of City officials and employees is in accordance with statutory provisions. The amount of coverage should be reviewed annually to insure that the coverage is adequate for current operations.
- III-F-08 Council Minutes No transactions were found that we believe should have been approved in the Council minutes but were not. However, in accordance with the Code of Iowa, minutes are required to be published within two weeks of the Council meeting. The minutes for the meetings held August 2 and November 15, 2007 and January 4 and May 15, 2008 were not published within two weeks of the Council meeting.

<u>Recommendation</u> – The Council should ensure all minutes are published to comply with the Code of lowa.

Response – We will do so from now on.

Conclusion - Response accepted

- III-G-08 Deposits and Investments No instances of non-compliance with the deposit and investment provisions of Chapter 12B and Chapter 12C of the Code of Iowa and the City's investments policy were noted.
- III-H-08 <u>Financial Condition</u> The following funds had deficit balances at June 30, 2008: ABCM Corporation Economic Development and Road Use Tax.

<u>Recommendation</u> – The City should investigate alternatives to eliminate these deficits in order to return the accounts to a sound financial position.

Response – We will review our budgeting and financial management procedures. The deficit in the ABCM Corporation Economic Development Fund will be eliminated through annual installments paid to the City by ABCM Corporation, and the remaining deficits will be eliminated with future receipts.

Conclusion - Response acknowledged.